



2024 Point-in-Time (PiT) Homeless Count

Survey Report

December 13, 2024

Social Programs and Services

Overview

A Point-in-Time (PiT) Count is a strategy to help determine the number of unhoused individuals in a community on a given night, or at a single point in time. PiT Counts have been used by communities across Canada to get a better understanding of the extent of homelessness and the characteristics of the unhoused populations (Government of Canada, 2024).

A PiT Count can provide a minimum estimation of the number of unhoused individuals in a community. It is assumed that not everyone who is homeless is counted and that actual numbers are higher.

PiT Counts are conducted through surveys and enumerations. The survey on homelessness includes a set of standardized survey questions that are administered directly to individuals experiencing homelessness. The survey provides a better understanding of the causes of homelessness, the barriers experienced, and the demographics of unhoused individuals in a community. A PiT Count enumeration is an estimate of the number of people experiencing homelessness within a determined geographical area on a single night. Enumeration can provide context through year-to-year comparison and identifying gaps between need and resources available. Both strategies have been implemented for the development of the 2024 Lloydminster Point in Time (PiT) Homeless Count.

The City of Lloydminster conducted the 2024 PiT Count on October 23, beginning from 8 a.m. until 11 p.m. with the assistance of local service providers and community partners.

PiT Counts are normally held once every two years. The City of Lloydminster conducted a PiT Count in 2023 with the supervision of *bassa*: Social Innovations Inc. 2024 is the first year the City is directly leading the PiT Count.

The next PiT Count will be conducted in October 2026.

Methodology

There were several key methodological considerations for the 2024 PiT Count:

- Implementing lessons learned from the 2023 PiT Count.
 - Considerations for additional lighting and safety equipment for volunteers.
 - Additional community partners such as City of Lloydminster Parks Department, Lloydminster Public and Catholic School Divisions, etc.
- Aligning the methodology with national and provincial standards (Refer to Appendix A for the full list of standards).
- Use of magnet events to connect with individuals experiencing homelessness:
 - Olive Tree Community Meal
 - Lloydminster Native Friendship Centre Soup and Bannock
- Avoiding double counting as much as possible thorough screening questions and coordinated logistics.
- Survey data collection was rooted in an ethical, compassionate, and respectful manner. All participants were provided with training on how to administer the survey.
- All surveyed participants were provided with a \$5 gift card in exchange for their participation. This is a standard practice implemented by communities coordinating PiT Counts (Government of Canada, 2024).
- Encampment surveyors were provided an honorarium (\$100 gift card) for their participation. Volunteers were out from 6 p.m. until 11 p.m. surveying individuals staying at encampments.

2024 PiT Count Numbers

| 2024 | Point in Time (PiT) Count |
|------|-------------------------------------------------------------------------|
| 41 | Emergency Shelter |
| 62 | Unsheltered (including vehicles and encampments) |
| 28 | Couch surfing |
| 8 | Hotel/Motel (self-funded) |
| 76 | Transitional (e.g., Residents in Recovery and Catholic Social Services) |
| 13 | Public Systems (e.g., Jordan's Principle) |
| 1 | RCMP Holding Cell |
| 17 | Unsure |
| 246 | TOTAL |

41 individuals stayed at the emergency shelters in Lloydminster. This includes both the Men's Shelter and the Women's Shelter.

28 identified they were couch-surfing or staying at someone else's home.

8 individuals identified staying at hotels or motels funded by themselves.

76 were in transitional living, including those staying at Residents in Recovery and Catholic Social Services. The count only includes those who are staying at transitional living facilities that provides housing for 1 year or less. Programs that offer more than 1-year option are not included in the count.

62 individuals were unsheltered, staying at encampments, or vehicles.

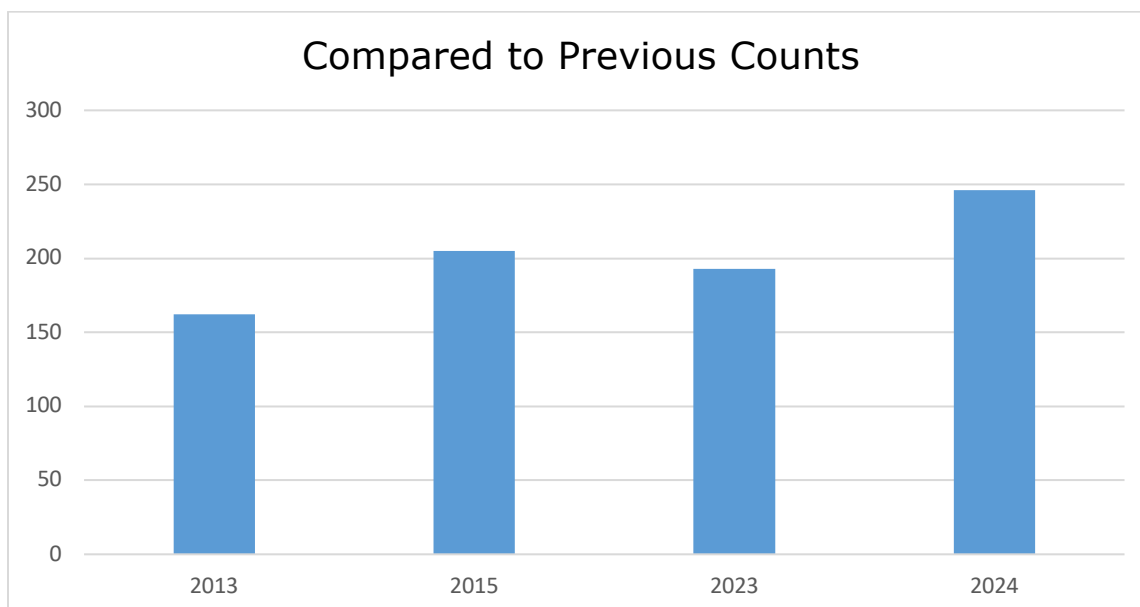
13 individuals accessed public systems support or services funded by government or non-profit agencies.

1 individual was at the RCMP's holding cell.

17 individuals responded with "unsure" when asked where they were staying on the night of October 23.

In total, there were 246 individuals surveyed and enumerated who were experiencing homelessness on the night of October 23, 2024.

Compared to Previous Counts



| 2023 | 2024 | Notes |
|------|------|-------------------------------------------------------------------------|
| 64 | 41 | Emergency Shelter |
| 49 | 62 | Unsheltered (including vehicles and encampments) |
| 10 | 28 | Couch surfing |
| 0 | 8 | Hotel/Motel (self-funded) |
| 76 | 76 | Transitional (e.g., Residents in Recovery and Catholic Social Services) |
| 3 | 13 | Public Systems (e.g., Jordan's Principle) |
| 0 | 1 | RCMP Holding Cell |
| 0 | 17 | Unsure |
| 193 | 246 | TOTAL |

In total the number of identified residents experiencing homelessness increased by 53 between the 2023 and 2024 PiT Counts.

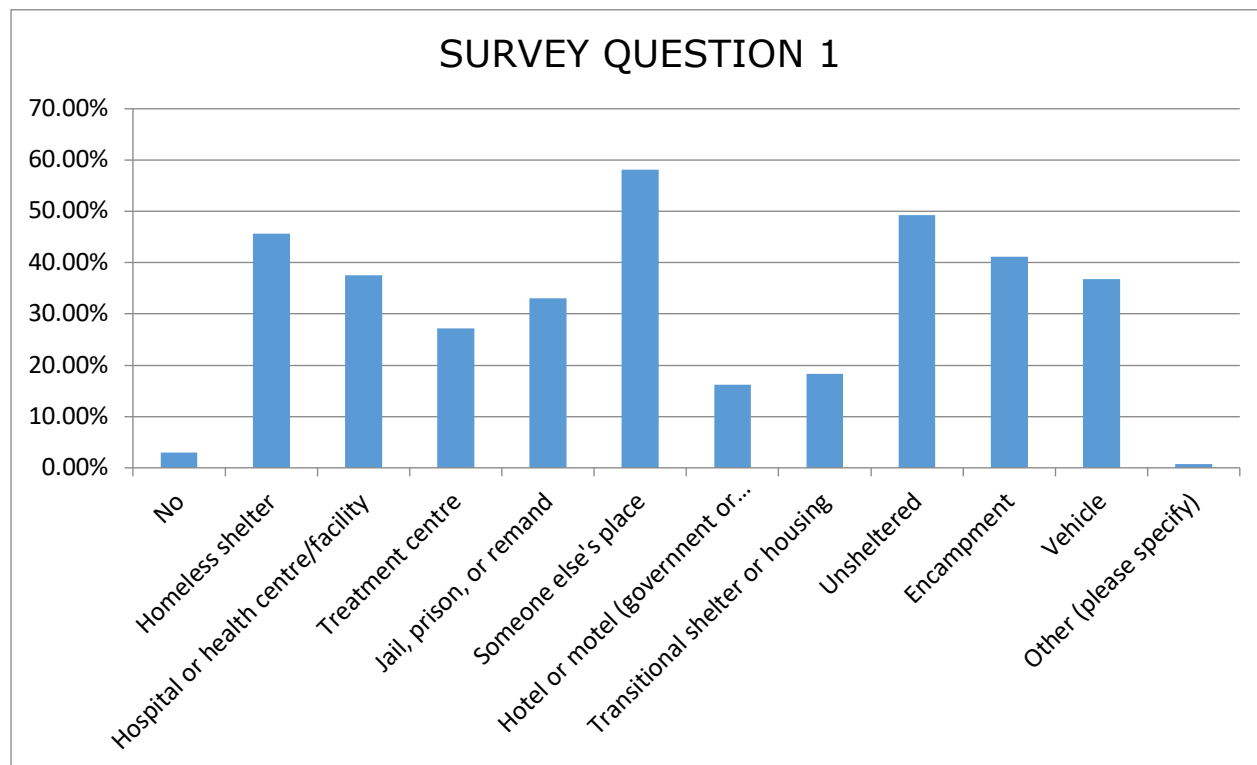
It was identified in the 2023 PiT Count that couch surfing was underrepresented due to the methodology. Efforts were made to reach out through the schools and youth agencies to better connect with these populations.

Emergency shelter and unsheltered individuals totalled 113 in 2023 and 103 in 2024. Potentially the 17 unsure individuals can be attributed to this count accounting for an increase of 7.

Survey Report

The information provided below captures the feedback of the 136 participants who filled out the survey. It will not include information regarding the 4 incomplete surveys and the 106 enumerated individuals.

Survey Question 1: Have you spent at least one night in any of the following locations in the past year?

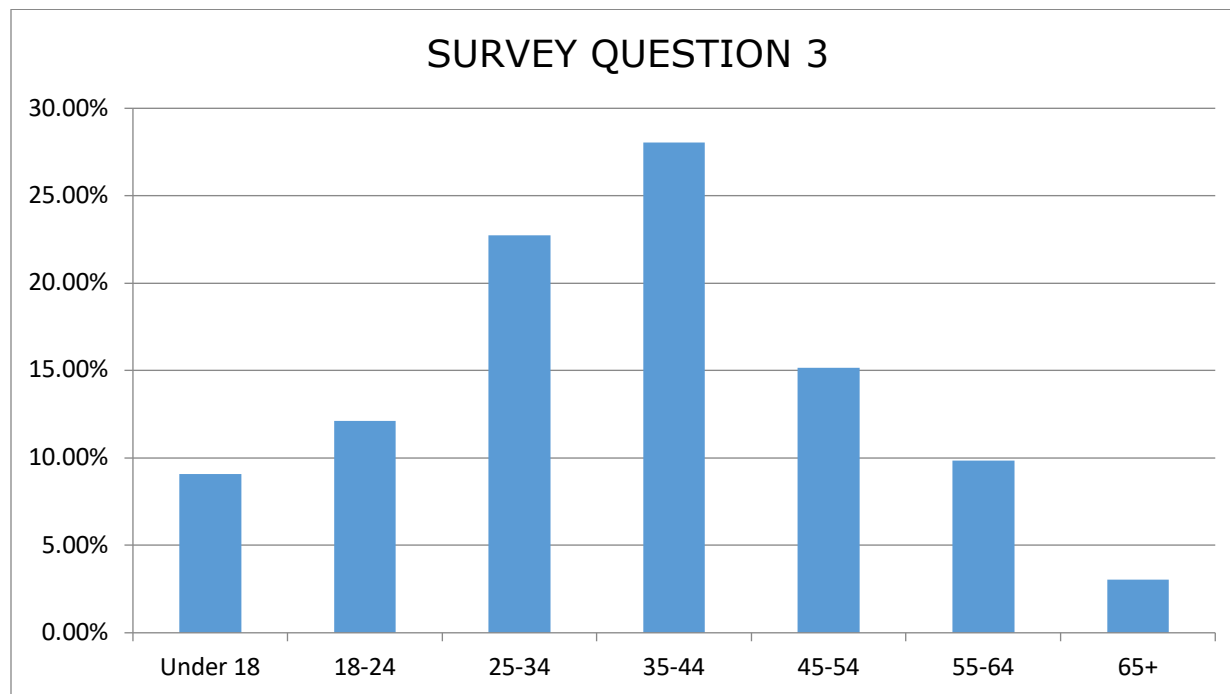


| Answer Choices | Responses (%) |
|----------------------------------------------------|---------------|
| No | 2.94 |
| Homeless Shelter | 45.59 |
| Hospital or health centre/facility | 37.50 |
| Treatment centre | 27.21 |
| Someone else's place | 58.09 |
| Hotel or motel (funded by government or agency) | 16.18 |
| Transitional shelter or housing | 18.38 |
| Unsheltered (street, park, forest, bus shelter) | 49.26 |
| Encampment (tent, makeshift shelters, settlements) | 41.18 |
| Vehicle | 36.76 |
| Other (e.g., trailer) | 9.74 |

Survey Question 2: Do you have family members or anyone else staying with you tonight?

| Answer Choices | Responses (%) |
|-----------------------------------------------|---------------|
| None | 63.78 |
| Partner | 4.72 |
| Children or dependants | 18.11 |
| Other (e.g., parents, cousins, friends, etc.) | 13.39 |

Survey Question 3: How old are you?

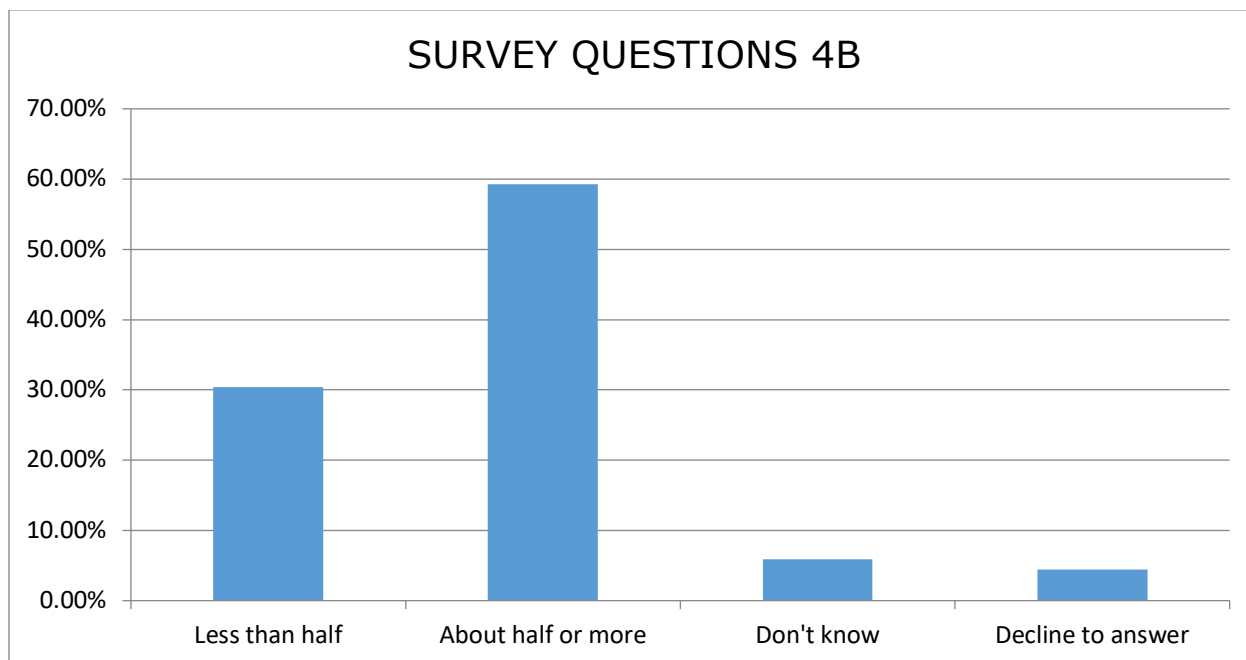


| Answer Choices | Responses (%) |
|----------------|---------------|
| Under 18 | 9.09 |
| 18-24 | 12.12 |
| 25-34 | 22.73 |
| 35-44 | 28.03 |
| 45-54 | 15.15 |
| 55-64 | 9.85 |
| 65+ | 3.03 |

Survey Question 4A: In total, for how many months have you experienced homelessness over the past year (12 months)?

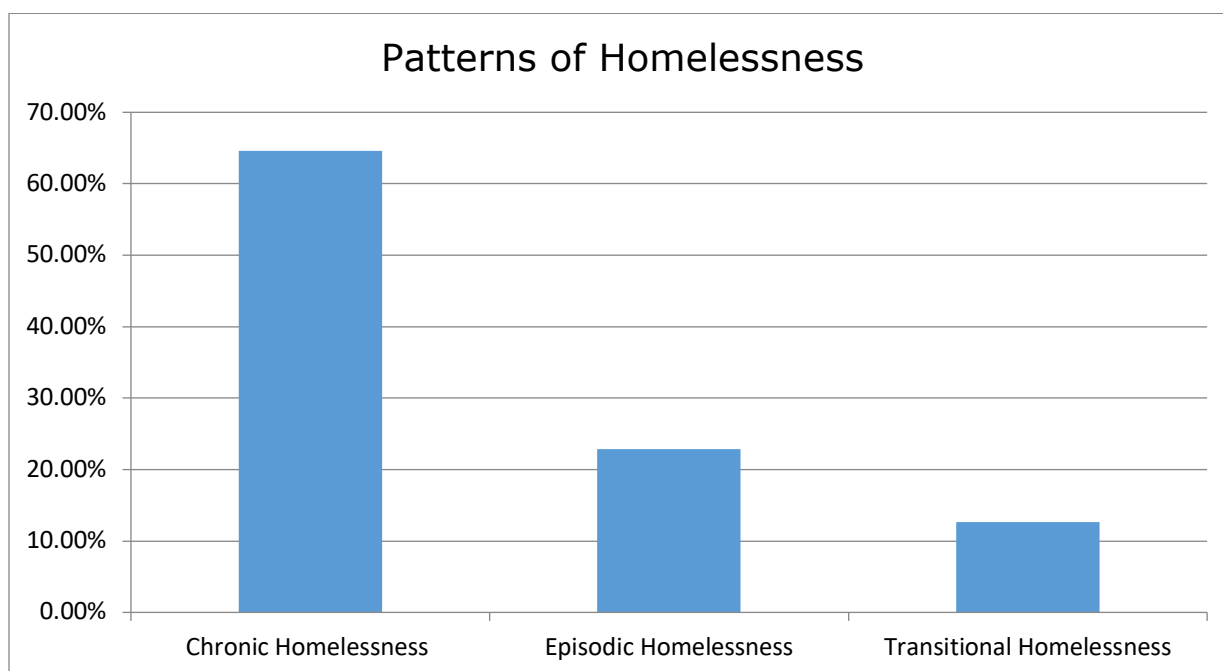
| Answer Choices | Responses (%) |
|-----------------|---------------|
| 0 to 3 months | 28.80 |
| 4 to 6 months | 12.80 |
| 7 to 9 months | 1.60 |
| 10 to 12 months | 56.8 |

Survey Question 4B: In total, for how much time have you experienced homelessness over the past three years?



| Answer Choices | Responses (%) |
|--------------------|---------------|
| Less than half | 30.37 |
| About half or more | 59.26 |
| Don't know | 5.93 |
| Decline to answer | 4.44 |

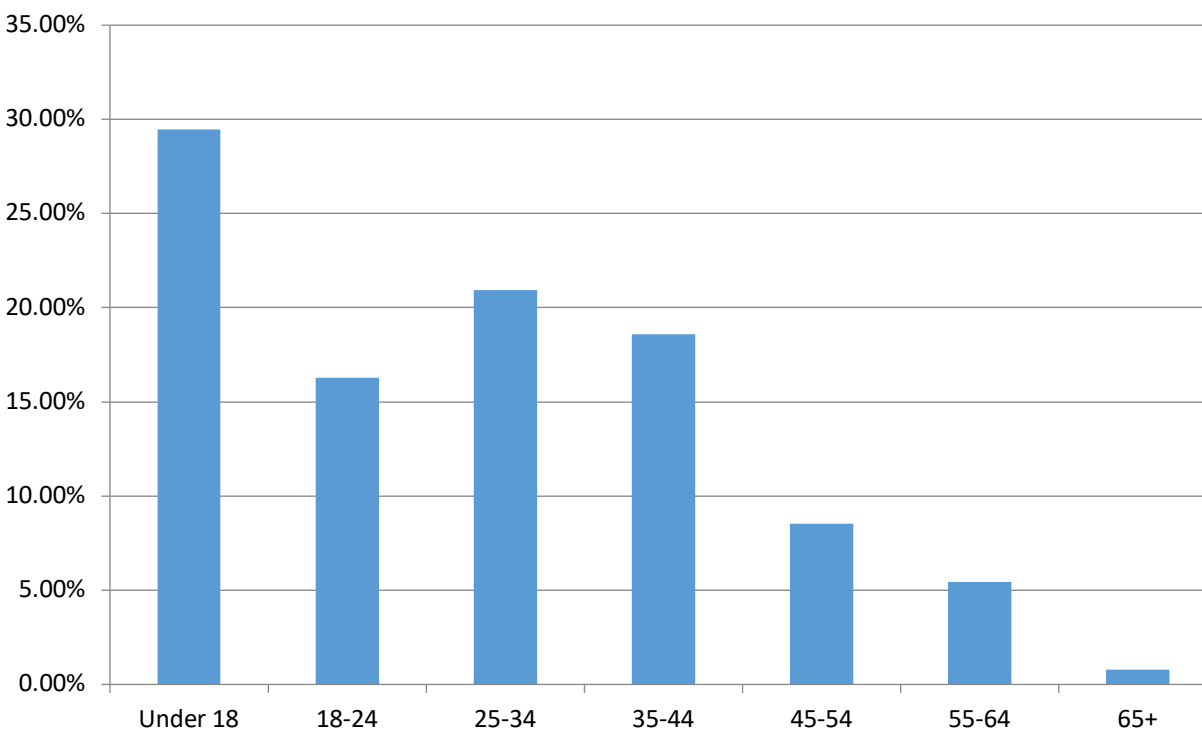
Patterns of Homelessness



| Answer Choices | Responses (%) |
|-----------------------------------------------------------------------------------|---------------|
| Chronic Homelessness (6 months in the last year or 18 months in the last 3 years) | 64.57 |
| Episodic Homelessness (less than 6 months in the last year) | 22.83 |
| Transitional Homelessness (less than a month and not on a recurring basis) | 12.6 |

Survey Question 5: How old were you the first time you experienced homelessness?

SURVEY QUESTION 5



| Answer Choices | Responses (%) |
|----------------|---------------|
| Under 18 | 29.45 |
| 18-24 | 16.28 |
| 25-34 | 20.93 |
| 35-44 | 18.60 |
| 45-54 | 8.53 |
| 55-64 | 5.43 |
| 65+ | 0.78 |

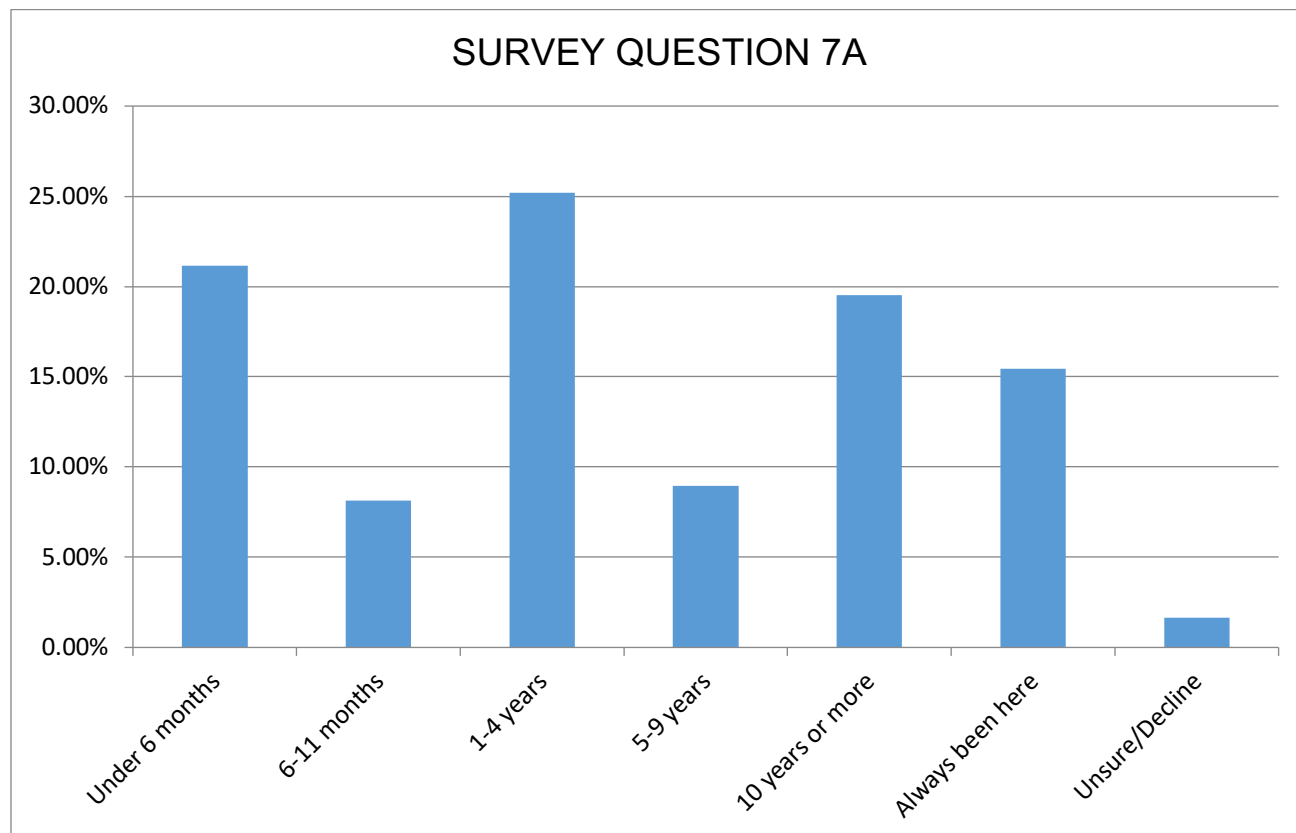
Survey Question 6A: Did you come to Canada as an immigrant, refugee, refugee claimant, or any other type of visa?

| Answer Choices | Responses (%) |
|-------------------|---------------|
| No | 96.90 |
| Yes, immigrant | 2.33 |
| Decline to answer | 0.77 |

Survey Question 6B: If yes to Survey Question 6A, how long have you been in Canada?

Due to low sample size (3 respondents), this question is omitted to protect privacy.

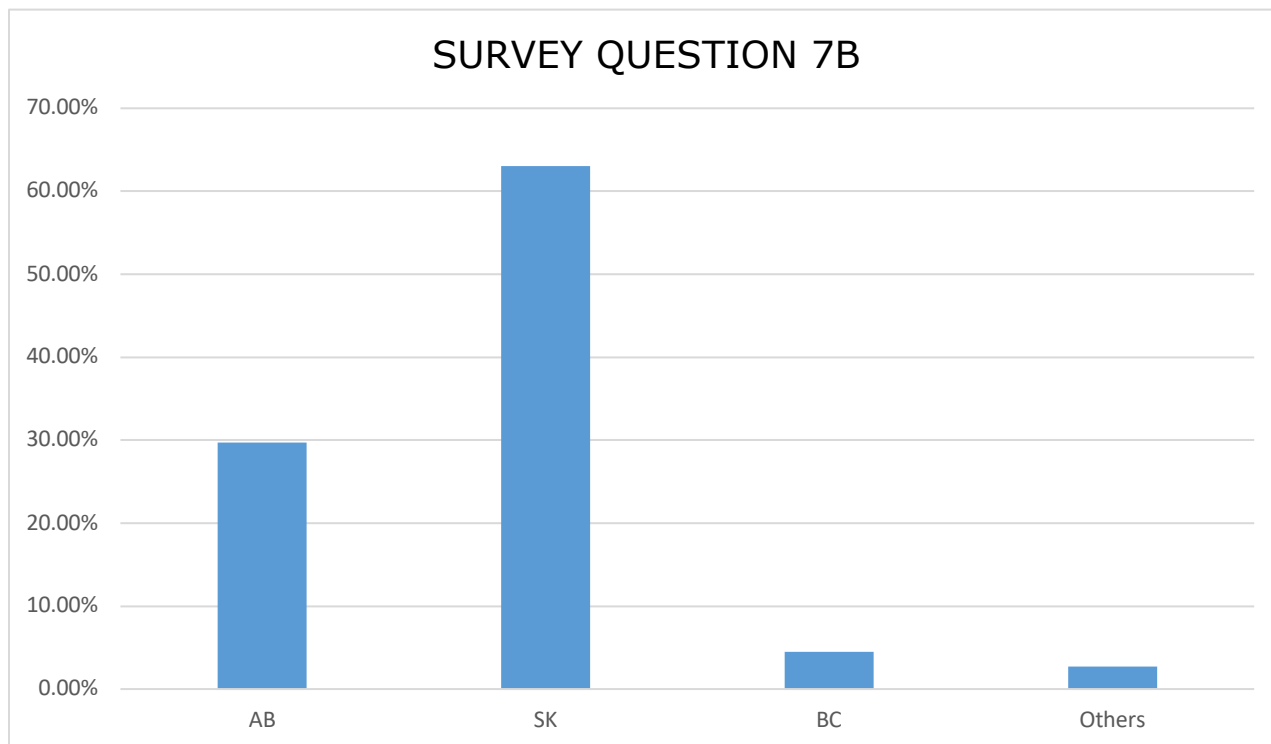
Survey Question 7A: How long have you been in Lloydminster?



| Answer Choices | Responses (%) |
|--------------------------|---------------|
| Under 6 months | 21.14 |
| 6 to 11 months | 8.13 |
| 1 to 4 years | 25.20 |
| 5 to 9 years | 8.94 |
| 10 years or more | 19.51 |
| Always been here | 15.45 |
| Unsure/Decline to answer | 1.63 |

Approximately 69% of survey participants have lived in Lloydminster for 1 year or more prior to the PiT count.

Survey Question 7B: Where did you live before you came to Lloydminster (if applicable)?



| Answer Choices | Responses (%) |
|-----------------------|---------------|
| AB | 29.73 |
| SK | 63.06 |
| BC | 4.50 |
| Others (e.g., MB, NL) | 2.71 |

39 unique communities were identified by survey participants.

The most common communities previously lived in by survey participants were:

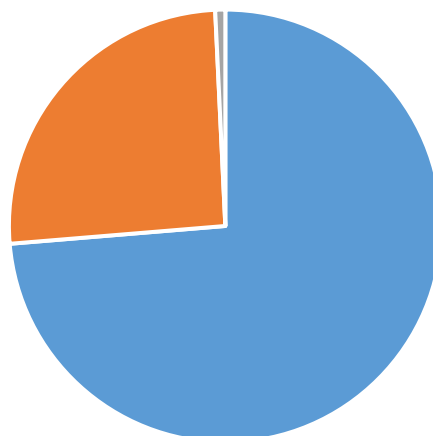
- Onion Lake
- North Battleford
- Saskatoon
- Edmonton

Local services providers that offer Transitional Living Programs identified that many of their clients came to Lloydminster to access programs.

33% of respondents had previously lived within 100 km of Lloydminster.

Survey Question 8A: Do you identify as First Nations (with or without status), Métis, or Inuit?

SURVEY QUESTION 8A



■ Indigenous ■ Non-indigenous ■ Declined to answer

| Answer Choices | Responses (%) |
|--------------------|---------------|
| Indigenous | 73.68 |
| Non-indigenous | 25.56 |
| Declined to answer | 0.76 |

Survey Question 8B: In addition to your response in the question above, do you identify with any of the racial identities listed below?

| Answer Choices | Responses (%) |
|------------------------------------------|---------------|
| Identify as Indigenous only | 58.93 |
| Black-Canadian/American | 1.79 |
| White (e.g. European, French, Ukrainian) | 35.71 |
| Don't know | 0.89 |
| Decline to answer | 0.89 |
| Other | 1.79 |

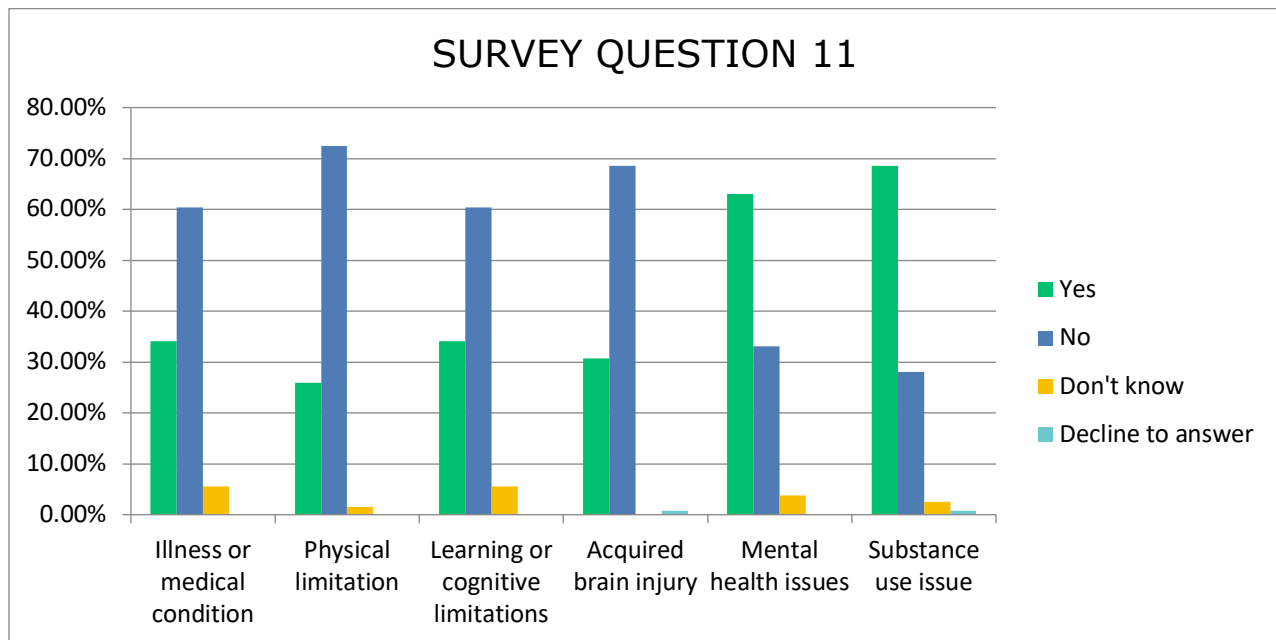
Survey Question 9: Have you ever served in the Canadian military or RCMP (e.g., Military includes Canadian Navy, Army, and Air Force, Regular and Reserve, including Army Rangers?)

| Answer Choices | Responses (%) |
|------------------------|---------------|
| No | 94.74 |
| Yes, Military | 1.50 |
| Yes, RCMP | 2.26 |
| Both Military and RCMP | 1.50 |

Survey Question 10: As a child or youth, were you ever in foster care or in a youth group home or something similar?

| Answer Choices | Responses (%) |
|----------------|---------------|
| Yes | 39.26 |
| No | 60.00 |
| Don't know | 0.74 |

Survey Question 11: Do you identify as having any of the following health challenges at this time?



| Answer Choices | Yes (%) | No (%) | Don't Know (%) | Decline to Answer(%) |
|-------------------------------------------------------------------------------------------------|---------|--------|----------------|----------------------|
| Illnesses or medical condition (e.g., arthritis, diabetes, HIV, TB) | 34.13 | 60.32 | 5.56 | 0 |
| Physical limitation (e.g., challenges with mobility, dexterity, or physical abilities) | 25.98 | 72.44 | 1.57 | 0 |
| Learning or cognitive limitations (e.g., ADHD, autism spectrum disorder, dyslexia) | 34.13 | 60.32 | 5.56 | 0 |
| Acquired brain injury (e.g., injury related to an accident, overdose, stroke, tumour, violence) | 30.65 | 68.55 | 0 | 0.81 |
| Mental Health issues (diagnosed/undiagnosed, e.g., bipolar, depression, PTSD) | 63.08 | 33.08 | 3.85 | 0 |
| Substance use issue (e.g., alcohol, cocaine, opiates) | 68.60 | 28.10 | 2.45 | 0.83 |

Individuals without access to safe permanent housing experience mental health and addiction issues at a high frequency than individuals who are not. On average 1-in-5 Canadian's will experience a mental health problem or illness (CMHA, 2021).

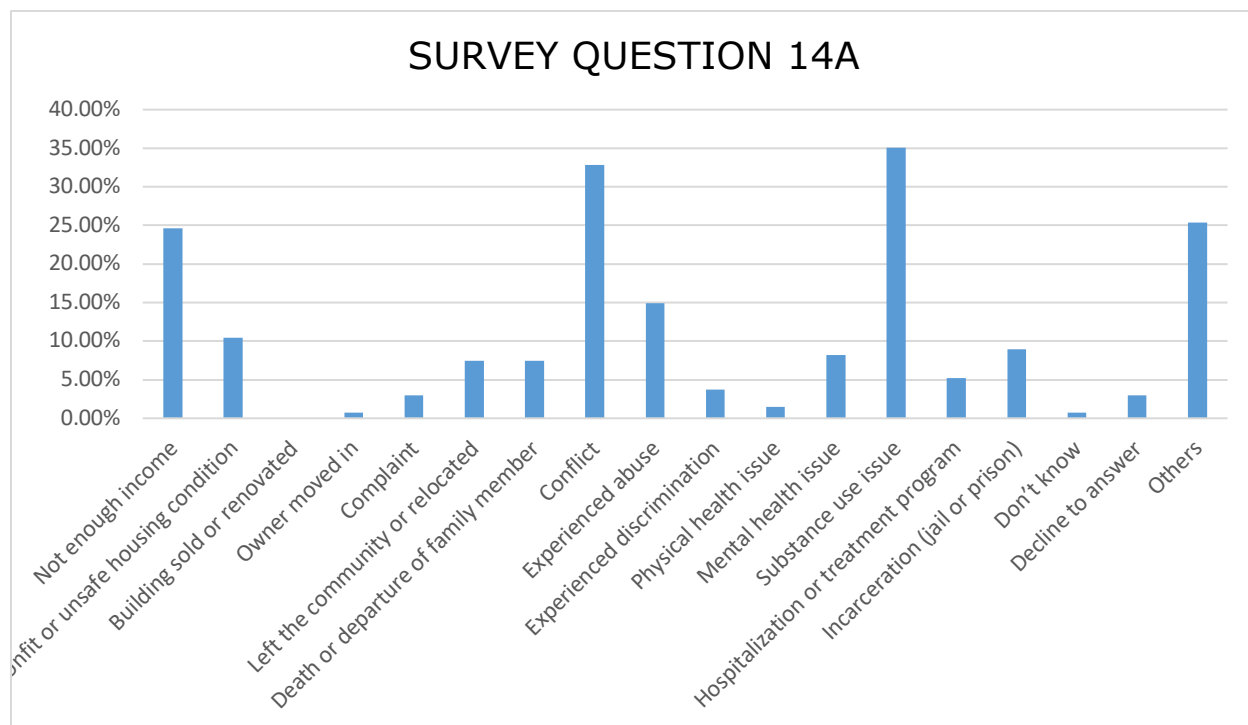
Survey Question 12: What gender do you identify with?

| Answer Choices | Responses (%) |
|--------------------------|---------------|
| Man | 51.85 |
| Woman | 43.70 |
| Two-Spirit | 1.49 |
| Trans Woman | 0.74 |
| Trans Man | 0.74 |
| Non-binary (genderqueer) | 0.74 |
| Other (e.g., pansexual) | 0.74 |

Survey Question 13: How do you describe your sexual identity?

| Answer Choices | Responses (%) |
|-------------------|---------------|
| Straight | 86.67 |
| Lesbian | 1.48 |
| Bisexual | 7.41 |
| Pansexual | 1.48 |
| Don't know | 0.74 |
| Decline to answer | 2.22 |

Survey Question 14A: What happened that caused you to lose your housing most recently?



| Answer Choices | Responses (%) |
|----------------------------------------------------------------|---------------|
| Not enough income for housing (e.g., loss of benefits, income) | 24.63 |
| Unfit or unsafe housing condition | 10.45 |
| Owner moved in | 0.75 |
| Complaint (e.g., damages, noise, pets) | 2.99 |
| Left the community or relocated | 7.46 |
| Death or departure of family member | 7.46 |
| Conflict with spouse or partner | 12.69 |
| Conflict with parent or guardian | 12.69 |
| Conflict with landlord | 7.46 |
| Experienced abuse by spouse or partner | 8.96 |
| Experienced abuse by parent or guardian | 4.48 |
| Experienced abuse by landlord | 0.75 |
| Experienced abuse by other (specify) | 0.75 |
| Experienced discrimination by spouse or partner | 1.49 |
| Experienced discrimination by parent or guardian | 1.49 |
| Experienced discrimination by landlord | 0.75 |

| | |
|---------------------------------------------------------------------------------------------------------------------|-------|
| Physical health issue | 1.49 |
| Mental health issue | 8.21 |
| Substance use issue | 35.07 |
| Hospitalization or treatment program | 5.22 |
| Incarceration | 8.96 |
| Don't know | 0.75 |
| Decline to answer | 2.99 |
| Experienced discrimination by; Conflict with, Experienced abuse by; or Other (e.g., surgery, fire, insurance, etc.) | 25.37 |

The graph will show a combined total for those with the same categories such as conflict, experienced abuse, and experienced racism. Meanwhile, the table above provides a breakdown for every single classification.

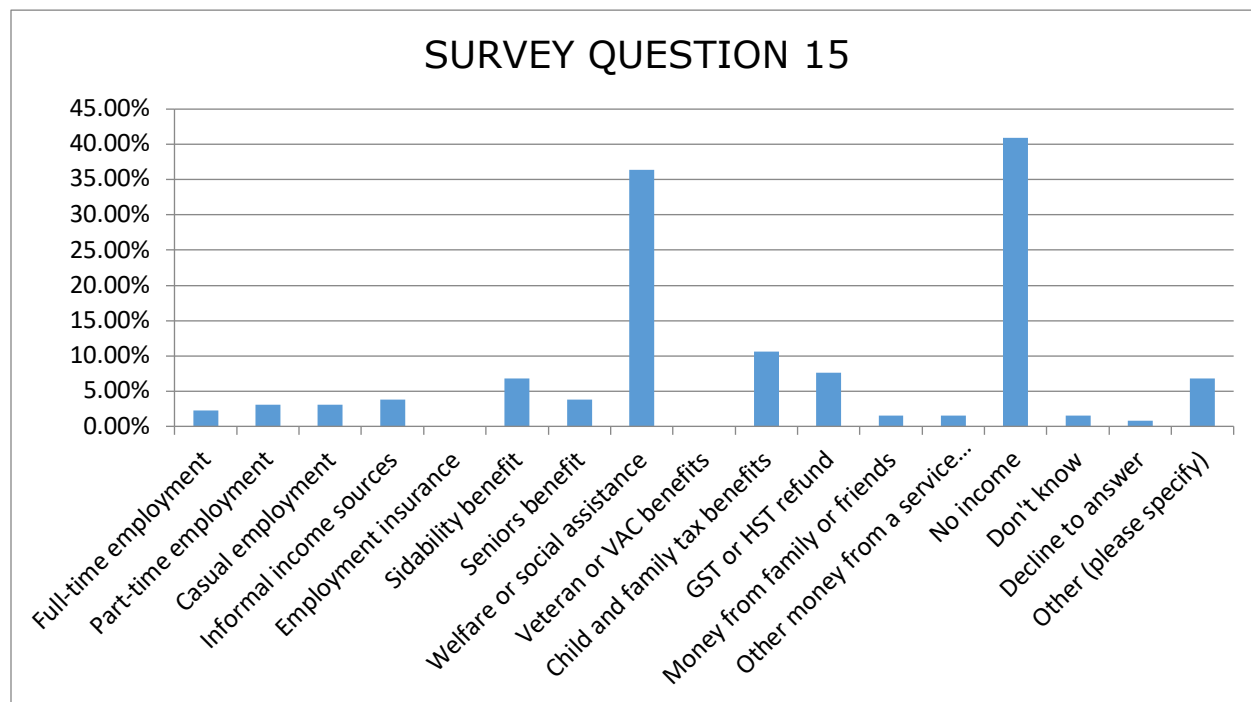
Survey Question 14B: (If relevant) Was your most recent housing loss related to an eviction (can either be formal or informal eviction)?

| Answer Choices | Responses (%) |
|-------------------|---------------|
| Yes | 35.82 |
| No | 60.45 |
| Don't know | 0.74 |
| Decline to answer | 2.99 |

Survey Question 14C: How long ago did that happen (that you lost your housing most recently; best estimate in months)?

Survey participants provided answers that range from 1 month to 300 months.

Survey Question 15: What are your sources of income?

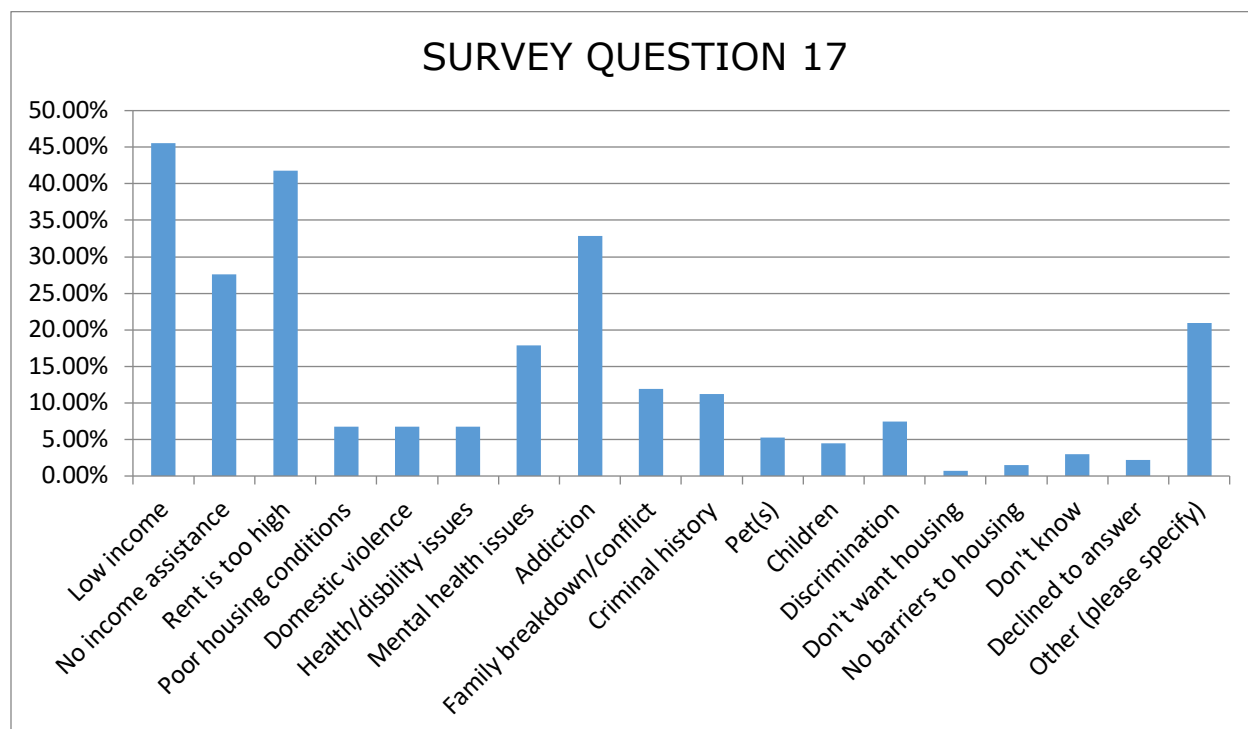


| Answer Choices | Responses (%) |
|----------------------------------------------------------|---------------|
| Full-time employment | 2.27 |
| Part-time employment | 3.03 |
| Casual employment (e.g., contract work) | 3.03 |
| Informal income sources (e.g., bottle returns, sex work) | 3.79 |
| Employment Insurance | 0 |
| Disability benefit | 6.82 |
| Seniors benefit (CPP, GIS, OAS) | 3.79 |
| Welfare or social assistance | 36.36 |
| Veteran or VAC benefits | 0 |
| Child and Family tax benefits | 10.61 |
| GST or HST refund | 7.58 |
| Money from family or friends | 1.52 |
| Other money from a service agency | 1.52 |
| No income | 40.91 |
| Don't know | 1.52 |
| Decline to answer | 0.76 |
| Other (e.g., self-employed, benefits in process, etc.) | 6.82 |

Survey Question 16: Do you want to get into permanent housing?

| Answer Choices | Responses (%) |
|-------------------|---------------|
| Yes | 90.98 |
| No | 3.01 |
| Don't know | 4.51 |
| Decline to answer | 1.50 |

Survey Question 17: What challenges or problems have you experienced when trying to find housing?



| Answer Choices | Responses (%) |
|-------------------------------------------------------------------------------|---------------|
| Low income | 45.52 |
| No income assistance | 27.61 |
| Rent is too high | 41.79 |
| Poor housing conditions | 6.72 |
| Domestic violence | 6.72 |
| Health/disability issues | 6.72 |
| Mental health issues | 17.91 |
| Addiction | 32.84 |
| Family breakdown/conflict | 11.94 |
| Criminal history | 11.19 |
| Pet(s) | 5.22 |
| Children | 4.48 |
| Discrimination | 7.46 |
| Don't want housing | 0.75 |
| No barriers to housing | 1.49 |
| Don't know | 2.99 |
| Decline to answer | 2.99 |
| Other (e.g., lack of supports, credit concerns, waitlist, availability, etc.) | 20.90 |

Per Individual Surveys

| | Notes |
|-----|--------------------------------------------------------|
| 136 | Completed surveys |
| 4 | Incomplete Surveys (answered only Screening Questions) |
| 140 | |

Surveys were completed on a voluntary basis. All survey participants received a \$5.00 gift card. 152 surveys were filled out, but 12 surveys were discarded due to duplications or eligibility issues. 7 surveys were duplicates identified through coordinated logistics (unique identifiers and similarities in response) while the other 5 were invalid surveys as they were individuals who were unhoused in the past, but not during the count.

After going through the validation process, there were 136 completed surveys and 4 incomplete surveys. The incomplete surveys were included since the participants identified that they were experiencing homelessness on the night of the count.

On October 23, there were 140 surveyed participants who were experiencing homelessness.

Enumeration

| | Notes |
|-----|-------------------------------------------------------------------------------------|
| 6 | Partners identified by survey participants who did not fill out the survey. |
| 51 | Dependants identified by survey participants. |
| 9 | Men's shelter clients who were enumerated |
| 3 | Women's shelter clients who were enumerated |
| 10 | Participants accessing Jordan's Principle. |
| 11 | Individuals enumerated in the encampments. |
| 15 | Tatawaw Place is a transitional living program offered by Catholic Social Services. |
| 1 | RCMP Holding Cell |
| 106 | |

A PIT Count Enumeration is an estimate of the number of people experiencing homelessness within a determined geographical area on a single night.

Of the 136 survey participants, 6 partners and 51 dependants were identified.

24 clients were staying at the Men's Shelter. 15 clients were surveyed and 9 were enumerated.

15 women and children were staying at the Women's Shelter. 12 were surveyed and 3 were enumerated.

Jordan's Principle is a government program that makes sure all First Nations children living in Canada can access the products, services, and supports they need, when they need them. On October 23, 10 individuals accessed hotel supports through Jordan's Principle. Information was received from the Lloydminster Native Friendship Centre's Jordan's Principle Program.

Catholic Social Services provides a transitional living program called Tatawaw Place. On October 23, they had 15 clients.

RCMP identified 1 individual experiencing homelessness who was at the holding cell on the night of the count.

In total, 106 individuals were included in the enumeration on the night of the PiT Count.

Contextual Data

Factors that may have had an impact on the data collected.

1. Shelter Capacity or the total number of beds in the emergency facilities.
 - a. The Men's Shelter has 28 beds in total. 26 were occupied during the night of the count.
 - b. The Women's Shelter has 33 beds in total. 15 were occupied during the night of the count. Priority is given to women who are fleeing domestic violence.
2. Dol-Mar Manor, a transitional living program managed by the Spark Foundation, was under renovations. No clients were staying here on the night of the count.
3. Transitional or Second Stage Housing such as Libbie Young Centre and Gibney House were not included since they offer housing for more than 1-year.
4. Encampment locations which were visited during the PiT Count were empty, locations adjacent to rail lines had received evacuation notice days before the count.
5. Federal benefits were distributed a week before the count (i.e. GST/HST, Carbon Tax Payment, and Child Tax benefits) which may have resulted in individuals staying in hotels or off-site during encampment visits.
6. All volunteer teams had experience with previous PiT Count surveys which assisted in collecting results.
7. Max Temperature 8.1C Min Temperature -1.4 C Mean Temperature 3.4 C 0 Precipitation Speed of Max Gust 39 km/h.

Community Partners

1. Saskatchewan Health Authority Lloydminster Hospital
2. Saskatchewan Health Authority Community Response
3. Saskatchewan Health Authority Harm Reduction
4. Saskatchewan Health Authority Addictions and Mental Health
5. Residents in Recovery Society
6. Lloydminster Native Friendship Centre
7. The Olive Tree Community Centre
8. Lloydminster Social Action Coalition Society
9. Spark Foundation (formerly Lloydminster Interval Home Society) Women's Shelter
10. Spark Foundation (Lloydminster Community Youth Centre)
11. Lloydminster Catholic School Division (Holy Rosary High School)
12. Lloydminster Public School Division (Lloydminster Comprehensive High School)
13. Lloydminster Public School Division (Avery Outreach School)
14. RCMP Lloydminster
15. Catholic Social Services

The organizations listed above provided support to the City of Lloydminster in facilitating the PiT Count at their locations. Volunteers assisted participants in filling out the survey and distributing gift cards.

Encampment Volunteers

1. Residents in Recovery
2. Lloydminster & Vermilion for Equity
3. Lloydminster Social Action Coalition Society
4. Saskatchewan Health Authority
5. Hope Street Team
6. Others (Students)

Encampment surveyors visited identified encampments to survey unhoused residents who might not have been surveyed elsewhere.

Appendix A
National Standards Alignment
(Government of Canada, 2024)

| Standard | Local Alignment |
|----------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Core Standard 1 – Held between October 1 and November 30 | The 2024 PiT Count took place on Wednesday, October 23, 2024. |
| Core Standard 2 – Reaching Home Community Entity or Indigenous Homelessness Community Entity | This standard is not applicable to Lloydminster’s context. |
| Core Standard 3 – Use the national core screening and survey questions | Yes, the national core screening and survey questions were used with the addition of 2 questions. |
| Core Standard 4 – Local consulting in planning the PiT Count | Individual with lived/living experiences, local service providers and community partners had the opportunity to provide feedback on the methodology. |
| Core Standard 5 – Shelters are core locations | Yes, both the Men’s shelter and the Women’s shelter are included in the 2024 PiT Count. |
| Core Standard 6 – Unsheltered homelessness is a core location | Yes, encampments and other potential hot spots are included in the 2024 PiT Count. These locations have been identified during consultation with the RCMP, City’s Park’s team, City’s Bylaw, and the Lloydminster outreach teams. |
| Core Standard 7 – Transitional Housing is a core location | Yes, any form of transitional housing or a similar type of temporary sleeping location (i.e. hospital, RCMP holding cells, and agency funded short-term hotel rooms) were included in the 2024 PiT Count. |
| Core Standard 8 – Hidden Homelessness | If anyone identified as hidden homeless (i.e. couch surfing or self-funded hotel/motel), they will be included in the 2024 PiT Count. |
| Core Standard 9 – Large Communities | This standard is not applicable to Lloydminster’s context. |
| Core Standard 10 – PiT Count lead responsible for quality of data | Implementation of unique identifiers and other measures to prevent duplication of count. |
| Core Standard 11 – HIFIS | This standard is not applicable to Lloydminster’s context. |
| Core Standard 12 – Results must be shared with the community partners and the public | Yes, the results will be published and shared to the public. |
| Recommended standard 1 – Local Consultations | Condition Met. Refer to Core Standard 4. |
| Recommended standard 2 – Public System Data | Requests to the hospital, AISH, SAID, RCMP holding cells, and similar facilities were submitted requesting relevant data. |
| Recommended standard 3 – HIFIS | This standard is not applicable to Lloydminster’s context. |
| Recommended standard 4 – Sharing data with provincial government | Yes, the City of Lloydminster will share the 2024 PiT Count with the Alberta and Saskatchewan provincial governments. |
| Recommended standard 5 – Track contextual data | Condition met. See report. |

Reference

CMHA. (2021, July 19). *Fast Facts about Mental Health and Mental Illness*. Retrieved from Canadian Mental Health Association <https://cmha.ca/brochure/fast-facts-about-mental-illness/>

Government of Canada. (2024). *Everyone Counts: A Guide to Point-in-Times in Canada 4th Edition*. Ottawa: Infrastructure Canada. <https://homelessnesslearninghub.ca/wp-content/uploads/2024/04/Guide-to-Point-in-Time-Counts-in-Canada-4th-Edition-2-1.pdf>